

# **Graduation and Dropout Statistics**

**For Washington's Counties, Districts,  
and Schools, School Year 2003–04**



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Public Instruction

**September 2005**

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# **Graduation and Dropout Statistics for Washington's Counties, Districts, and Schools**

**School Year 2003–2004**

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**September 2005**



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## **Abbreviations**

AYP	Adequate Yearly Progress
CSRS	Core Student Record System
GED	General Educational Development credential
IEP	individualized education program
NCLB	No Child Left Behind Act of 2001
OSPI	Office of Superintendent of Public Instruction

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## EXECUTIVE SUMMARY

*In school year 2003–04, about 6 percent of all high school students (those in grades 9–12) dropped out of school. Males dropped out at a higher rate than females, and 12 percent of all American Indian students dropped out of a high school grade during the year. Of the students who began grade 9 in the fall of 2000 and were expected to graduate in 2004, an estimated 21 percent dropped out. About 70 percent of this cohort of students graduated “on-time” and 8 percent were still enrolled in school at the end of grade 12. An additional four percent graduated after their expected year, so the “extended” graduation rate was 74 percent. Asian/Pacific Islander and White students had the highest on-time graduation rates (78% and 74%) while about half the American Indian, Black, and Hispanic students had graduated by the end of the four-year period.*

### **Introduction**

The consequences of not graduating from high school are increasingly serious for both individuals and society as a whole. As a result, state and federal accountability systems now require reporting of more detailed graduation and dropout data. The federal No Child Left Behind Act of 2001 (NCLB) requires states to report disaggregated “on-time” graduation data for nine groups of students: the five major racial/ethnic groups, students with disabilities, students with limited English proficiency, students from economically disadvantaged families, and all students combined. Under certain conditions, the rate for these groups helps determine if a high school makes “Adequate Yearly Progress” (AYP) for federal accountability purposes.

School districts report the enrollment status of their grade 9–12 students to the Office of Superintendent of Public Instruction (OSPI). These students fall into three broad enrollment categories: (1) *graduates*, those who complete their education with a regular diploma; (2) *dropouts*, those who drop out of school for any reason, finish their schooling with any credential other than a regular diploma (e.g., a General Educational Development, or GED, credential), or leave school and have an “unknown” status; and (3) students who are *continuing* their schooling. This report provides information on these students using enrollment data for the 2003–04 school year. For the first time, this report also includes “extended” graduation rates, which include students who graduate after the year they were expected to graduate.

The graduation rates provided in this report should be considered estimates. While the quality of the data provided by districts to OSPI continues to improve, few districts have data systems that can provide information about students in the group or “cohort” who were expected to graduate in 2004 but who dropped out in previous years. Hence, we estimate the level of dropouts that occurred for the cohort of students who began grade 9 in the fall of 2000 by using the dropout rates in grades 9–11 in the current year, assuming these rates were the same as those that occurred for the cohort of students in previous years.

This report provides three types of results at the state, county, district, and school levels: (1) annual dropout rates for the 2003–04 school year, (2) estimated graduation, dropout, and continuing rates for the cohort of students who were expected to graduate in 2004, and (3) extended graduation rates that include students who finish after their expected year of graduation. Since the percentage of students in each category can be calculated in different ways,

making comparisons across schools, districts, and states and from one year to another should be done with caution.

### **Annual and Cohort Dropout Rates**

A total of 18,365 students dropped out of school statewide in grades 9–12 during the 2003–04 school year. This represents **5.8 percent of the students enrolled in grades 9–12** and is nearly one percentage point lower than the 2002–03 dropout rate (6.7%).

- The annual dropout rate was lowest in grade 9 (5.1%) and highest in grade 11 (6.4%).
- Asian/Pacific Islanders had the lowest annual dropout rate (3.7%) while American Indians had the highest annual dropout rate (12.0%).
- Males dropped out at a higher rate (6.4%) than females (5.2%).

Nearly half of students who dropped out had an unknown enrollment status and are categorized as dropouts. Some may have dropped out, received a GED, or moved out of state.

Another way to look at the dropout rate is to consider how many students left school without a diploma over a 4-year period. An estimated 21.5 percent of the students who began school in fall 2000 dropped out during their high school years. Another 8.5 percent were still enrolled and continuing their education beyond the four years.

### **On-Time and Extended Graduation Rates**

Of the students who were expected to graduate in 2004, an estimated **70 percent graduated on time** (i.e., in a four-year period) with a regular diploma. This *on-time* rate is four points higher than those in the Class of 2003. The increase in the rate can be attributed to increased efforts by educators to help students graduate, better record keeping and tracking of students at the school and district levels, and better analysis of the data by OSPI.

- Asian/Pacific Islander had the highest on-time graduation rate (78%). White students graduated on time at a slightly lower rate (74%).
- American Indian students had the lowest on time rates (47%). Black and Hispanic students had on-time graduation rates of 54 percent.
- Females graduated on time at a higher rate (74%) than males (67%).

The *extended* graduation rate includes students who take longer than four years to graduate. When they are included, the rate is **74 percent**. The extended graduation rate is generally 3–6 points higher than the on-time rates. Students with disabilities and limited English proficiency had the largest differences between the two rates.

High schools must have a graduation rate of at least 66 percent to meet federal and state goals.<sup>1</sup> Of the 462 schools that had grade 12 students and at least 30 students in the high school grades, 68 percent had an extended graduation rate that met the goal. Schools with the lowest graduation rates were usually alternative schools or those serving students with special needs.

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<sup>1</sup> This goal will gradually increase over time and will reach 85 percent in 2014. If the rate is below 66 percent, “adequate yearly progress” can be made if the rate is at least two percentage points above the previous year’s rate.



# CHAPTER 1

## INTRODUCTION

### Background

Information about high school graduation and dropout rates has become increasingly important with the advent of new state and federal accountability systems. More research is now being conducted on high schools and the dropout problem, and graduation issues are the subject of more discussions nationally.<sup>2</sup> In Washington, the state legislature took action during its 2005 session to generate additional information on this topic.<sup>3</sup> The stakes associated with increased testing could potentially have an adverse impact on students, which could affect these indicators.

Receiving a high school diploma is a milestone that society now expects of its citizens. Earning a high school diploma has become the norm. Less than 7 percent of the adults age 25 or older had a high school diploma 100 years ago, but by 2000 more than 84 percent had completed high school or its equivalent by that age.<sup>4</sup>

On the other hand, not finishing high school often becomes like a millstone for both the individuals who drop out and for society as a whole. Students who drop out are less likely to be employed and will earn less over their working lives.<sup>5</sup> The need for a higher skilled labor force will make it even harder for dropouts to find good jobs. Dropouts tend to experience higher rates of early pregnancy and substance abuse, and they often require more social services of various types. Young people who are imprisoned are also likely to be school dropouts.<sup>6</sup>

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<sup>2</sup> For example, see *Dropouts in America: Confronting the Graduation Rate Crisis*, Orfield, G. Editor, Harvard Education Press (2004); *Losing Our Future: How Minority Youth are Being Left Behind by the Graduation Crisis*, Orfield, G.O., et al., Harvard University (2004); *Public High School Graduation and College-Readiness Rates: 1991-2002*, Greene, J.P. & Winters, M.A., Manhattan Institute (2005); *One-Third of a Nation: Rising Dropout Rates and Declining Opportunities*, P.E. Barton, Educational Testing Service (2005); *Making Progress Toward Graduation. Evidence from the Talent Development High School Model*, Kemple, J.J. et al., MDRC (2005); *What Counts: Defining and Improving High School Graduation Rates*, National Association of Secondary School Principals (2005); *Breaking Ranks II: Strategies for Leading High School Reform*, Roucke, J.R. et al., NASSP (2004); *Helping Students Finish School: Why Students Dropout and How to Help Them Graduate*, Shannon, G.S. & Bylsma, P., OSPI (2003); and *Helping Students Graduate. A Strategic Approach to Dropout Prevention*, Smink, J. & Schargel, F.P., Eye on Education (2004). The National Governors Association focused on high school graduation requirements in its 2005 summit meeting.

<sup>3</sup> House Concurrent Resolution 4408 created a joint select committee to examine the structure of middle and high schools and how it affects the achievement gap and dropout rates. Substitute House Bill 1709 requires OSPI to study the most promising dropout prevention programs and practices, and it requires districts to report dropout data for students in Grades 7–8.

<sup>4</sup> This statistic includes students who graduate from private schools or complete with a GED credential. NCLB applies only to public schools and implicitly requires graduation with a regular diploma by age 18.

<sup>5</sup> For more information on the relationship between education level and income, see *Education Pays, 2004: The Benefits of Higher Education for Individuals and Society*, Baum, S. and Payea, K., College Board (2004). The report can be accessed at [http://www.collegeboard.com/prod\\_downloads/press/cost04/EducationPays2004.pdf](http://www.collegeboard.com/prod_downloads/press/cost04/EducationPays2004.pdf).

<sup>6</sup> For more information about the nature of the dropout problem and how it can be addressed, see *Helping Students Finish School: Why Students Drop Out and How to Help Them Graduate*, published by OSPI in December 2003. It can be accessed and downloaded at <http://www.k12.wa.us/research/default.aspx>.

A General Educational Development (GED) credential, pursued by many dropouts, does not adequately prepare them for well-paying jobs or for accessing higher education. The GED was originally meant to be a high school credential for World War II veterans who may have interrupted their schooling to go to war. More recently, the GED has become a second-chance program for students who do not graduate from a regular high school program. Although the average age of GED test-takers is about 26, about 30–40 percent of the test-takers nationally are age 16 to 19.<sup>7</sup> Post-secondary outcomes for students who get a GED are more similar to those of dropouts than high school graduates.<sup>8</sup> The American Council on Education recently increased the rigor of the GED, but the effect of the change is still unknown.

State law (RCW 28A.174.010) requires school districts to account for the educational progress of each of its students in grades 9–12. This requires OSPI to collect a record for each student in grades 9–12. Each year, districts provide information on these students to OSPI on Form P-210,<sup>9</sup> which includes data on the number of students who dropped out, completed school via graduation and other means (i.e., an individualized education program or IEP diploma, an adult diploma, or a GED credential), transferred out of a school, and the reasons why students dropped out. The reporting period for the P-210 for school year 2003–04 is defined as the first day of school in the fall of 2003 to the day before the first day of school in the fall of 2004. Districts were to report their data to OSPI by October 15, 2004. A total of 249 districts reported 737 schools serving students in at least one high school grade in school year 2003–04. OSPI Bulletin 55-04 provided instructions for completing and filing the P-210.

The data reported on Form P-210 is used for federal accountability purposes as well. To deter schools from discharging or “pushing out” low performing students in order to achieve better test results, the federal *No Child Left Behind Act of 2001* (NCLB) requires the use of graduation rates when determining if a high school has made Adequate Yearly Progress (AYP).<sup>10</sup> This law defines the graduation rate as the percentage of students who graduate in “the standard number of years” (i.e., “on-time”) with a regular diploma.<sup>11</sup> The law requires students who complete their education with a GED to be counted as dropouts. NCLB also requires states to report test and graduation rate data for nine groups of students: the five major racial/ethnic groups, students with disabilities, students with limited English proficiency, students from low-income families, and all students combined. If a group in a high school does not make AYP because of its test results, the group can still make AYP if the group has reduced the percentage of students not meeting standard by at least 10 percent from the previous year and the group has a graduation rate that meets the required AYP target (this alternative method for making AYP is known as “safe harbor”). Otherwise, only the “all students” graduation rate is used when determining AYP.

<sup>7</sup> See table 107 in *Digest of Education Statistics 1999*, National Center for Education Statistics, U.S. Department of Education (2000).

<sup>8</sup> See *The GED Myth*, Greene, J.P., Texas Education Review (2002).

<sup>9</sup> For school year 2004–05, enrollment information will be collected on all students as part of a new Core Student Record System (CSRS), and this system will be the source of information for future graduation and dropout reports.

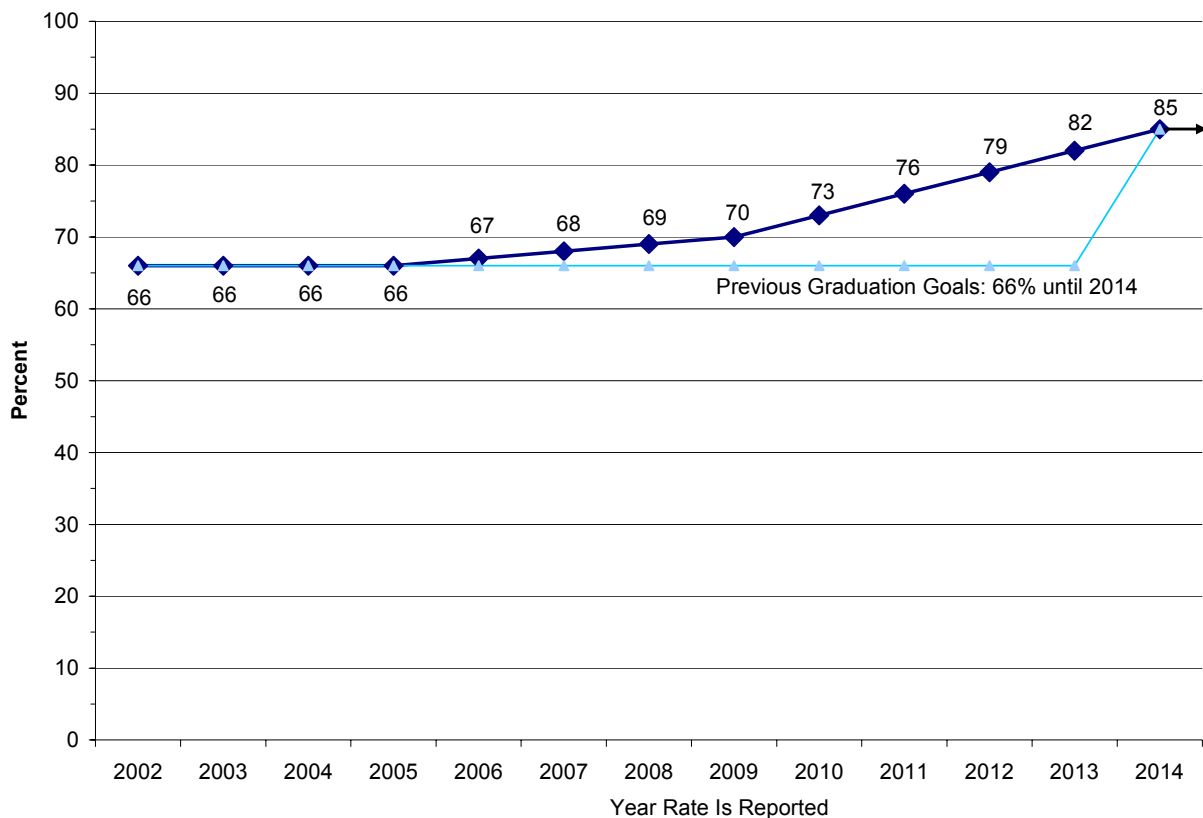
<sup>10</sup> The rate is based on the cohort of students who enroll in Grades 9–12. The number of students that drop out of school prior to entering Grade 9 is unknown at this time. However, the legislature now requires OSPI to report dropout data for Grades 7 and 8 beginning in school year 2004–05. Washington has adopted the unexcused absence rate as the accountability measure for schools serving Grades 1–8.

<sup>11</sup> In June 2004, the U.S. Department of Education accepted OSPI’s revised AYP policy that considers students with disabilities who finish their education in the number of years designated in their IEP as on-time graduates. In July 2005, the Department accepted OSPI’s revised policy that allows migrant students and those with limited English proficiency to be counted as graduates, even if they take more than four years to graduate. There are very few of these students in the state.

## New Graduation Rate Goals

The state has set new “on-time” graduation rate goals for accountability purposes. In the past, schools and districts needed to have a rate of at least 66 percent to make AYP. This goal remained constant at 66 percent through 2013, rising to 85 percent in 2014. In spring 2005, the state’s Academic Achievement and Accountability (A+) Commission revised the interim goals, requiring a gradual increase in the rate beginning in 2006 until it reaches 85 percent in 2014 (see Figure 1). The goal remains at 85 percent after 2014. If a school’s rate is below the goal but is at least two percentage points above the previous year, the school makes AYP in this indicator.<sup>12</sup> (Previously only a one point gain was needed to make AYP if the rate was below the goal.) These new goals have been approved by the U.S. Department of Education for accountability purposes.

**Figure 1: New Graduation Rate Goals**



The Commission’s new regulation requires districts and high schools to establish new graduation rate goals by December 15, 2005. These goals must be at least as high as those noted above. The regulation also requires OSPI to report graduation rates for students who finish “after their four

<sup>12</sup> Beginning in 2010, the goal increases by three percentage points. This is the year in which OSPI will report data for the cohort of students that will enter Grade 9 in Fall 2005 and graduate in 2009. In 2010, if the rate is below the goal, an improvement of at least four percentage points (rather than two) is needed to make AYP. See WAC 3-20-390 and 3-20-400 for the full description of the new graduation rate goals. For more information about the state’s plan to meet the federal NCLB requirements, see the OSPI Web site at <http://www.k12.wa.us/ESEA/default.asp>.

academic years.” Thus, this report includes additional data to show the “extended” graduation rate that includes students who have taken longer than four years to graduate.<sup>13</sup>

## **Definitions**

Students fall into three broad enrollment categories. *Dropouts* are students who drop out of school for any reason, finish their schooling without a regular diploma, or whose status is “unknown” because they are no longer enrolled but are not confirmed transfers or dropouts. *Continuing* students are those who are still enrolled in school at the end of the school year. *Graduates* are students who graduate with a regular high school or adult diploma.<sup>14</sup> A fourth group—students who transfer to another school—are removed from all calculations to avoid counting the same student more than once.

The specific definitions used in Form P-210 and in this report conform to the federal government definitions and are as follows:

**Dropout** A dropout is a student who leaves school for any reason, except death, before completing school with a regular diploma and does not transfer to another school. A student is considered a dropout regardless of when dropping out occurs (i.e., during or between regular school terms). A student who leaves during the year but returns during the reporting period (including summer program) is not a dropout. Students who receive a GED certificate are also categorized as dropouts. If a student leaves the district without indicating he or she is dropping out, and the district is not contacted by another school requesting student records (an unconfirmed transfer), the student has an “unknown” enrollment status and is considered a dropout. Since the P-210 collection in 1998–99, districts were required to report students that drop out or leave with an unknown status each year until (1) they return, (2) a request for student records is requested, or (3) until their class graduates. However, most districts do not have data systems that allow this type of reporting.

**Continuing** Students are considered to be continuing their education in the school if they are not assigned an exit code (i.e., a graduate or other type of completer, a transfer, a dropout, an unknown, or deceased). Grade 12 students with this status count against the on-time graduation rate.

**Graduate** A student is considered to be a graduate if he or she received a high school diploma or an adult diploma from a community college program during the reporting period (including a summer program). On-time graduates are those who receive a diploma in the expected year.

**Class of 2004** A student who was expected to graduate in 2004 is in the cohort of students of the Class of 2004. The graduation year is assigned at the beginning of grade 9 (in this case, in the fall of 2000) and is set as four years later. The year is assigned upon entry when a student transfers into a school. This graduation year is not to be changed unless an error was made during the initial assignment of the graduation year. Students who transfer into the district after grade 9 may be assigned a graduating class based on the district policy (usually according to the level of credits earned or chronological age). Students with disabilities may be given a

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<sup>13</sup> The regulation remains in effect even though the Commission’s duties have been transferred to the State Board of Education.

<sup>14</sup> Students who complete with an IEP diploma are considered graduates. There were 70 of these students statewide.

graduation year up to seven years after entering grade 9 if the IEP plan says it will take longer than four years to graduate. The graduation year can be changed for these students until they reach age 16. Beginning in school year 2005-06, students in the migrant program can be given five years to graduate after entering grade 9, and students in the state bilingual programs can be given up to seven years to graduate after entering grade 9. This extended amount of time is to be given on a case-by-case basis, and the rationale for the extra time needs to be documented in the student's records.

Extended Graduation Rate This rate includes students who graduated after the year they were expected to graduate. Thus, a student who graduated in 2004 but was expected to graduate in 2003 (in the Class of 2003) is included in the extended graduation rate.<sup>15</sup>

## **Methodology**

The information provided by districts to OSPI is analyzed for completeness and accuracy. Revisions are then made to the data prior to calculating the rates. This section describes the analyses, revisions, and formulas used to compute the various rates and the rationale for each.

### Data Analysis and Adjustments Made Prior to Calculating Rates

The data used to generate the results in this report come from OSPI Form P-210. Districts are required to submit student-level data on this form to OSPI in the fall of each year, reporting the status of grade 9–12 students in the previous school year. OSPI analyzes the student records for completeness and asks districts to resubmit data if errors are identified. Further analyses are conducted after the records are submitted to identify any data anomalies that could signal additional problems. For example, some districts may initially report having no students with a disability or no students in a particular grade. Some districts had students enrolled at the end of school year 2002-03 who did not show up for school at the beginning of the 2003-04 school year (a group known as “no shows”). These students are to be counted as dropouts in the year they do not show up for school. If problems like these are found, districts are asked to provide corrected data.

The data from the P-210 undergo further analysis and revisions prior to calculating the graduation and dropout rates. Many of these processes relate to “transfers.” Students coded as transfers (i.e., those who leave and have their records requested by another school) are removed from all calculations to avoid counting the student more than once. Students who become “home-schooled” may be considered transfers when they leave. Students in grades 9-11 who are coded as transfers after May 31, 2004 and are not listed as entering another school are counted as *continuing* students because they usually finished the school year and transferred to another school or district during the summer or the following school year. However, students in grade 12 who are coded as transfers in June are not considered continuing students because they are often home-based or private school students who are not part of a school's graduating class but who have the option to access public school services. They may also transfer for administrative purposes because some schools do not have the capability to award a diploma. In this case, they

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<sup>15</sup> We assume students graduate late at the same rate each year. Although technically these students are part of a different cohort of students, by including these students each year in the extended graduation rate of the current year, there is no need to recalculate the graduation rates for previous years. Moreover, the year in which they graduate is the logical year to report the students as graduates.

are counted as graduates in another school. Students with duplicate records that are coded initially with an “unknown” location or as a dropout who later enroll in another school are considered to be transfers from the first school. Finally, the very small number of students who die during the school year are removed from all the calculations.

Other revisions are made to the P-210 data prior to calculating the rates. Totals for institutions, correctional facilities, and unaffiliated or autonomous buildings are included in the state and county totals but not in district totals. However, students in juvenile detention centers are excluded from the calculations because they are generally not provided any educational services, the duration of their stay is very short (often just a few days), and they may be served elsewhere after their release.<sup>16</sup> Students who exited or were age 21 prior to August 15, 2003 are not included in the calculations because they exited prior to the 2003–04 school year. Students who are coded as being “promoted” to the next grade by August 15, 2004 are counted as continuing students. Districts are contacted to check the enrollment status of students coded with an entry or exit date after August 15, 2004 (which could be records for the next school year), and when applicable, the enrollment status and dates are adjusted to ensure students have the correct status in the correct school year. A student who graduated and is coded as being in any grade other than grade 12 is considered to be in grade 12. This credits the graduation in the year it occurs and relieves the district from reporting exited students in later years. Students who complete their education with an IEP diploma are considered graduates, while students who complete their education with a GED certificate are considered dropouts, as required by NCLB. (GED completers are still entitled to re-enroll and continue their education and graduate with a regular diploma.)

### Rationale and Formulas for Calculating Rates

Few districts have the ability to report students in the Class of 2004 who dropped out in previous years, so OSPI no longer requires districts to report data for these students. Instead, a new method has been used, beginning with the Class of 2002, to estimate the level of dropouts that occurred for the cohort in previous years. This method uses current year dropout data as a proxy for the cohort dropout rates in previous years. The assumption is that the current year’s dropout rates are the same as those that occurred in the previous years when students in the cohort were in those grades. The results generated using this method are consistent with those found by other researchers who have used different and more complex methods to estimate cohort graduation rates.

This new method has several advantages compared to those used by others and the methods used previously. First, it includes dropouts in grades 9–11 (some methods exclude these students in the graduation calculations). Second, it relies on the most recent data, which are the most accurate. Third, it relieves a district from including students in its data systems in years when they are no longer enrolled, and it does not require access or changes to student records from previous years. Fourth, the total number of students served in the cohort does not need to be known because the calculation uses only rates. Thus, knowing the number of students starting grade 9 four years ago and the number of students who transfer in and add to the cohort is not required, and no

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<sup>16</sup> Students located in short-term correctional facilities often enter and exit the same day and have an “unknown” location after exiting. Some of these individuals enter and exit multiple correctional facilities, so they would end up counting as dropouts multiple times as they enter and exit these facilities, even though they may have dropped out of their “home” school in a previous year and are no longer enrolled in school.

adjustments need to be made to account for changes in enrollment across years.<sup>17</sup> Finally, it relies on fewer data and codes, so it is less susceptible to error and is easier for schools and districts to compute the graduation rate.

A small percentage of students are served in the school system after their expected graduation year. These students may drop out later or may eventually graduate. Students who have an expected year of graduation prior to 2004 are excluded from all “on-time” calculations for the Class of 2004. When calculating the “extended” graduation rate, the students who graduated after their expected graduation year (e.g., a student who was expected to graduate in 2003 but finished a year later in 2004) are included in the calculation.<sup>18</sup> This provides educators with an incentive to have students continue or return to school after dropping out so they can eventually graduate.

This report provides results from two different graduation rate calculations, as required by the new state accountability regulation (WAC 3-20-390). The “on-time” graduation rate *excludes* students who are enrolled past their expected year of graduation. Thus, students in the Class of 2003 or earlier who are still enrolled during the 2003-04 school are not included in this calculation. The “extended” graduation rate *includes* any student who graduated after their expected year of graduation. This gives schools and districts credit for helping students finish school, even if it takes more than four years. The U.S. Department of Education granted Washington permission this year to use the extended graduation rate for AYP purposes. (Districts that keep complete longitudinal records of all students served, including those who dropped out in previous years, are permitted to submit those data for use when determining AYP.)

The specific formulas used to calculate the rates are as follows:

$$\text{Dropout Rate} = \frac{\text{number of students with a dropout, unknown, GED completer code}}{\text{total number of students served (less transfers and juvenile detention)}}$$

$$\text{On-Time Graduation Rate} = 100 * (1 - \text{grade 9 dropout rate}) * (1 - \text{grade 10 dropout rate}) * (1 - \text{grade 11 dropout rate}) * (1 - \text{grade 12 dropout rate} - \text{grade 12 continuing rate})$$

$$\text{Extended Graduation Rate} = \frac{\text{number of on-time and late graduates}}{\# \text{ of on-time graduates divided by on-time graduation rate}}$$

Note: The dropout rate is applied to all grades and each grade individually. As noted above, students who have an expected year of graduation prior to 2004 are excluded from the formulas when calculating “on-time” rates. The “extended” rate denominator creates the total number of students in the cohort.

So conceptually, each cohort of students begins with 100 percent, then is reduced by the dropout rate in each grade over time. Students who are still enrolled at the end of grade 12 (continuing

<sup>17</sup> Some methodologies require Census data to adjust for changes in enrollment over time. However, these data are not available at the school level and are quickly outdated at the district level.

<sup>18</sup> A total of 10,798 students with an expected year of graduation prior to 2004 were served in the K-12 school system in 2003-04. This represents about three percent of the total student population in Grades 9–12. These students are usually coded as being in Grade 12, although some are coded as being in the other high school grades. Of these students, 32 percent earned a regular diploma and 41 percent dropped out during the school year. The remaining 27 percent were still continuing their education at the end of the school year.

grade 12 students) are then factored into the formula, leaving the remaining students as those who graduated on time. For example, if 10 percent of the grade 9 students dropped out, the cohort begins grade 10 with 90 percent of the cohort. If another 10 percent of the cohort drops out in grade 10, the cohort begins grade 11 with 81 students (10% of 90 is 9). This process continues until the remaining students are those that graduated at the end of grade 12. This becomes the *on-time* graduation rate. This rate is used to determine the implicit size of the cohort, which becomes the denominator of the *extended* graduation rate calculation. For example, if there were 70 on-time graduates and the graduation rate is 70 percent, the cohort size is 100 students (70 divided by 0.7). The numerator in this calculation is the sum of the on-time and late graduates. So in this example, if 5 students graduated late, there would be 75 graduates out of 100 students, resulting in an extended graduation rate of 75 percent.<sup>19</sup>

A spreadsheet template on the OSPI Web site can be used to calculate the various dropout and graduation rates (enable the macros and see the “Graduation” worksheet at <http://www.k12.wa.us/ESEA/pubdocs/AYPcalculationsspreadsheetsfor2005.xls>).

### **Caveats and Cautions**

Some schools serving students in the high school grades do not have capability to have graduates (e.g., a new high school that serves only grades 9-10, schools that offer selected courses via the Internet, alternative school programs that do not issue diplomas). For these schools, OSPI reports only their annual dropout rates for all grades served.

Next year when OSPI calculates rates that occurred in 2004-05 and for the Class of 2005, data from the statewide Core Student Record System (CSRS) will be used rather than from the P-210. In addition, OSPI will begin reporting dropout rates for grades 7 and 8, as required by a state law passed in April 2005.<sup>20</sup>

The graduation results reported in this document should be considered estimates. Although the quality of the P-210 data provided by districts to OSPI continues to improve, there may be inaccuracies based on making assumptions about the past, and some districts acknowledge that the information provided for some of their students is not correct. Rates that are extremely high or low or that vary considerably from the previous year may also reflect inaccurate reporting. In addition, some districts did not provide corrected or complete data when notified about problems in their P-210 report.

Nevertheless, this year’s results are the most accurate provided to date because of the additional quality controls that were put in place. The accuracy of the data will continue to improve as more scrutiny and care are given to the rates and the coding of students’ enrollment status. Moreover, when OSPI uses CSRS to report rates next year, the number of students who move around within the state and who are considered dropouts because their location is unknown will decline. CSRS will also identify students in grade 8 who did not report to school at the beginning of grade 9, who will be considered grade 9 dropouts.<sup>21</sup>

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<sup>19</sup> The extended graduation rate can exceed 100 percent when using this formula. When this occurs, the rate is reported to be 100 percent.

<sup>20</sup> This reporting requirement is included in SHB 1708, which amended RCW 28A.175.010.

<sup>21</sup> Students who do not show up in the fall are counted as dropouts in the year they do not report to school.



The enrollment data for some “schools” were not reported on the P-210 (see Table 1). These schools were either correctional facilities, treatment centers, or providing specialized services. As of October 2003, these schools had 840 students enrolled in grades 9–12. The exclusion of these students has very little impact on the totals shown in this report (their inclusion would generally improve the dropout and graduation rates). When OSPI uses CSRS to report rates next year, there will be no missing data.

**Table 1: Schools Not Reporting Enrollment Data**

<u>District</u>	<u>School</u>	<u>Oct. 2003 Enrollment</u>	<u>District</u>	<u>School</u>	<u>Oct. 2003 Enrollment</u>
Bellevue	Career Education Options*	152	Richland	Twin Rivers Group Home	3
Bellingham	Martin Center	8	Shelton	Alt. Ed. Learning Program	25
Bremerton	Morgan Center School	2	Shoreline	Career Education Options*	272
ESD 101	Struct. Alt. Confinement	33	Shoreline	Fircrest Residential Habil.	2
ESD 114	Clallam Bay Corrections	26	Tacoma	Remann Hall	263
ESD 189	NW Learning Center	21	Woodland	Woodland Interm. School	3
Peninsula	Henderson Bay Hall	23	Yakima	Ridgeview Group Home	7

\* Programs at community colleges that help students prepare to get a GED. Their students may have been counted as dropouts in their “home” school.

Graduation and dropout rates can be calculated in various ways, so it is important to consider the methods and definitions used when analyzing rates and making comparisons across schools, districts, and states and from one year to another. For example, the federal government requires states to report an annual (also called “event”) dropout rate, which is the percentage of students who dropped out of school in one year without completing an approved high school program. The annual high school dropout rate for grades 9–12 is based on the total number of dropouts and total enrollments across these four grades. In contrast, a cumulative or cohort dropout rate is based on the percentage of students who began grade 9 in a given year but dropped out of school over a four-year period and did not receive a regular diploma. Finally, states use different methods to calculate graduation rates because of the variability of data systems used at the state, district, and school levels. As a result, the U.S. Department of Education plans to publish graduation rates for all states using the same methodology, and the National Governors Association plans to publish rates using a slightly different method.<sup>22</sup>

Some results that have been reported in previous years are no longer reported because they cause confusion and provide an inaccurate picture of what is happening in the school system.<sup>23</sup> Results posted on the OSPI Report Card for the Classes of 2002 and 2003 reflect the new methodology and are comparable to the results reported for the Class of 2004.<sup>24</sup>

<sup>22</sup> See Chapter 3 for more information about the new methods for reporting state graduation rates. For more information about the ways states calculate these rates, see *National Institute of Statistical Sciences/Education Statistics Services Institute Task Force on Graduation, Completion, and Dropout Indicators*, National Center for Education Statistics Report 2005-105, U.S. Department of Education (2005).

<sup>23</sup> The federal government asks each state to calculate and report annual rates using the number of students enrolled in October of the school year (based on Form P-105) as the denominator, even though more students may be served during the year. Results using this method are not reported in this document. Instead, this report provides results using the total number of students served during the year (a number reported in Form P-210).

<sup>24</sup> The on-time graduation rates shown for the Class of 2002 in the June 2003 OSPI report were based on a different methodology and were not considered accurate.

Districts that make a strong effort to identify students who have dropped out and help them return to school may incur lower on-time graduation rates than they would otherwise. Often these students may re-enroll in school, only to be considered dropouts later because they complete their education with a GED certificate or finish the courses they want to take without graduating. These students may also drop out again or take longer than four years to graduate. Hence, lower on-time graduation rates are not always an indication that a district is not making an effort to keep students in school. Now that the “extended” graduation rate is being calculated, there is an incentive to seek out dropouts and get them to return to school. Closely examining the kinds of individual schools that exist in a district may reveal the existence of specialized programs that are set up specifically to help students who are at-risk of leaving school without a regular diploma. A large difference in the size of the on-time and extended graduation rates may indicate that a district or school is working hard to keep students in school or have dropouts return to school and graduate.

In summary, policymakers, parents, and educators need to be careful when examining and making inferences about the dropout and graduation rates for schools and districts, and they should look closely at disaggregated results and trends over time to get a better understanding of these indicators.

### **Contents of the Report**

Chapter 2 provides statewide dropout statistics by grade, student population, and for the cohort of students in the Class of 2004. Chapter 3 provides statewide graduation and completion statistics for the Class of 2004, including estimated on-time graduation rates for the nine student populations that are held accountable under NCLB. The chapter also provides results related to AYP, i.e., those schools and districts that met the 66 percent threshold required to make AYP. Students who do not fall into one of the five race/ethnic groups (e.g., those who are multiracial) are not included in the totals for a race/ethnic group, so the totals of the five groups may not add to the overall total.

The appendixes contain detailed sets of data for districts and schools and by county.

- Appendix A provides three sets of **annual dropout** statistics for districts and schools— all grades combined, for each grade, and by race/ethnic group.
- Appendix B provides various sets of data related to the **on-time graduation** rates for districts and schools and the data used to compute those rates.
- Appendix C provides **extended graduation** rate data. These rates include students who graduated after the year in which they were expected to graduate (i.e., those who graduated in 2004 but were expected to graduate prior to 2004).
- Appendix D provides data at the **county** level.

These appendixes are available only in electronic formats due to their length (370 pages). They are available in PDF format at <http://www.k12.wa.us/DataAdmin/default.aspx>. In addition, the data used in the appendixes are available in spreadsheets that can be downloaded from the OSPI Web site at <http://reportcard.ospi.k12.wa.us/DataDownload.aspx>.

## CHAPTER 2

# DROPOUT STATISTICS

### Annual Dropout Rates by Grade

The annual dropout rate for grades 9–12 statewide was **5.8 percent** during the 2003–04 school year.<sup>25</sup> This rate considers all students who were enrolled in grades 9–12 with an expected year of graduation of 2004 or later. The dropout rate gradually increases over time—grade 9 has the lowest dropout rate and grades 11 and 12 have the highest dropout rates. Table 2 and Figure 2 provide dropout data for the 2003–04 school year for each grade and for all grades combined.

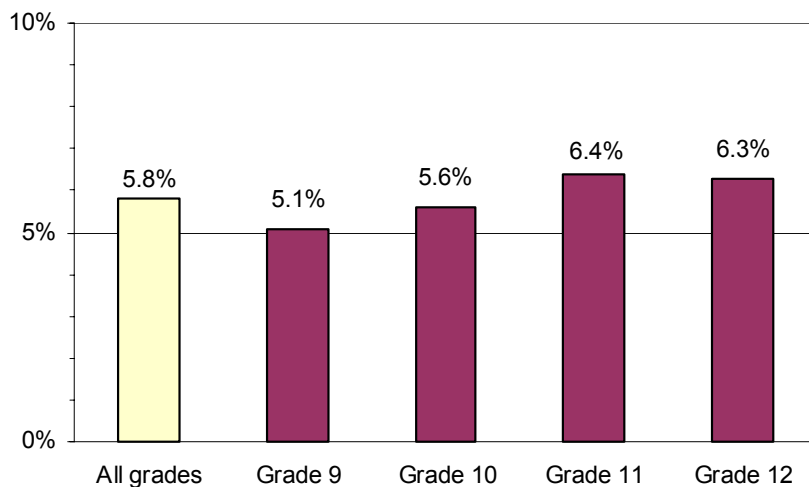
**Table 2: State Summary for Grades 9–12 (School Year 2003–2004)**

<u>Grade</u>	<u>Grade 9</u>	<u>Grade 10</u>	<u>Grade 11</u>	<u>Grade 12</u>	<u>All grades</u>
Total students served*	87,620	81,296	77,346	69,252	<b>315,514</b>
Dropped out**	4,486	4,561	4,987	4,331	<b>18,365</b>
<b>Annual dropout rate</b>	<b>5.1%</b>	<b>5.6%</b>	<b>6.4%</b>	<b>6.3%</b>	<b>5.8%</b>

\* Does not include transfer students or those who were still enrolled beyond their expected year of graduation.

\*\* Includes students who have an unknown location and who have completed with a GED.

**Figure 2: Annual Dropout Rates by Grade (School Year 2003–2004)**



<sup>25</sup> Students who were served after their expected year of graduation (i.e., students that were scheduled to graduate before 2004) are not included in these calculations. About 41 percent of these students are considered dropouts because they received a GED or left school without receiving a regular diploma. When students who were served after their expected year of graduation are included in the calculations, the annual dropout rate is 7.0 percent.

### **Annual Dropout Rates by Student Group**

The annual dropout rate differs among racial/ethnic and other student groups. Table 3 provides information for these groups. Figure 3 illustrates the results by gender and racial/ethnic group.

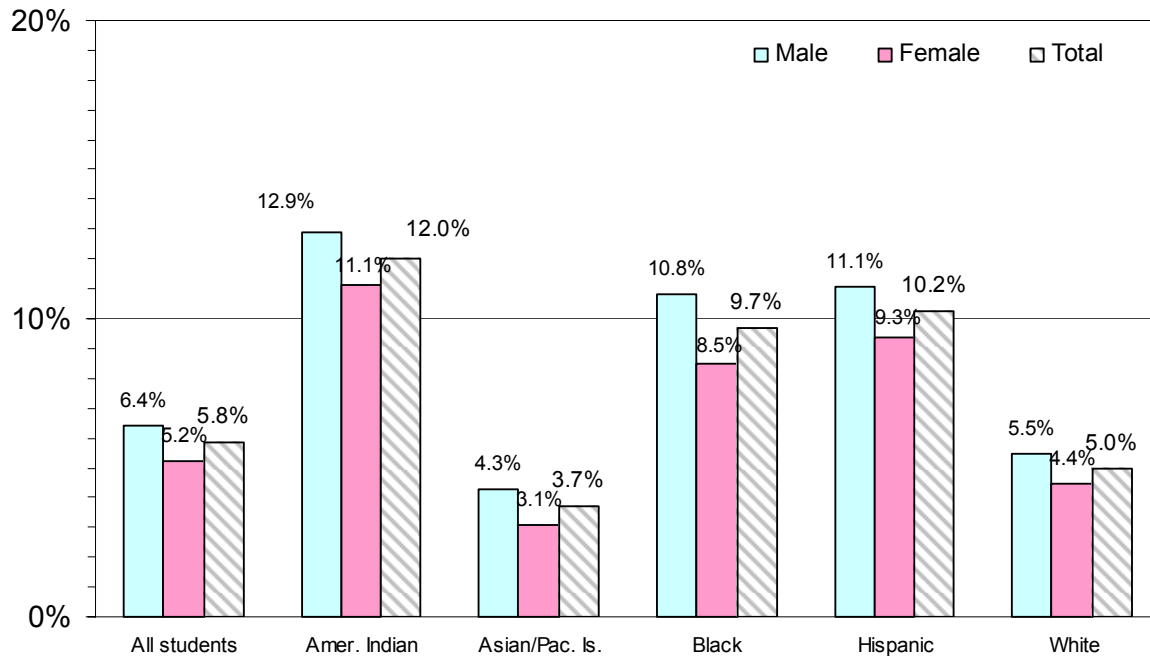
- Asian/Pacific Islander students had the lowest annual dropout rate (3.7%) while the rates were highest for American Indian students (12.0%) and Hispanic students (10.2%).
- Males dropped out at a higher rate (6.4%) than females (5.2%). This pattern was true for every racial/ethnic group. Asian/Pacific Islander females had the lowest dropout rate (3.1%) while American Indian males had the highest dropout rate (12.9%).

Students in the different race/ethnic groups drop out of school at different rates in the various grades. Table 4 and Figures 4 and 5 show the annual dropout rate for various student groups in the different grades. The highest rate was among American Indian students in grade 9—about one in eight (12.8%) dropped out while in that grade. Asians/Pacific Islanders in grade 9 had the lowest dropout rate (3.0%).

**Table 3: State Summary for Grades 9–12 (School Year 2003–2004)**

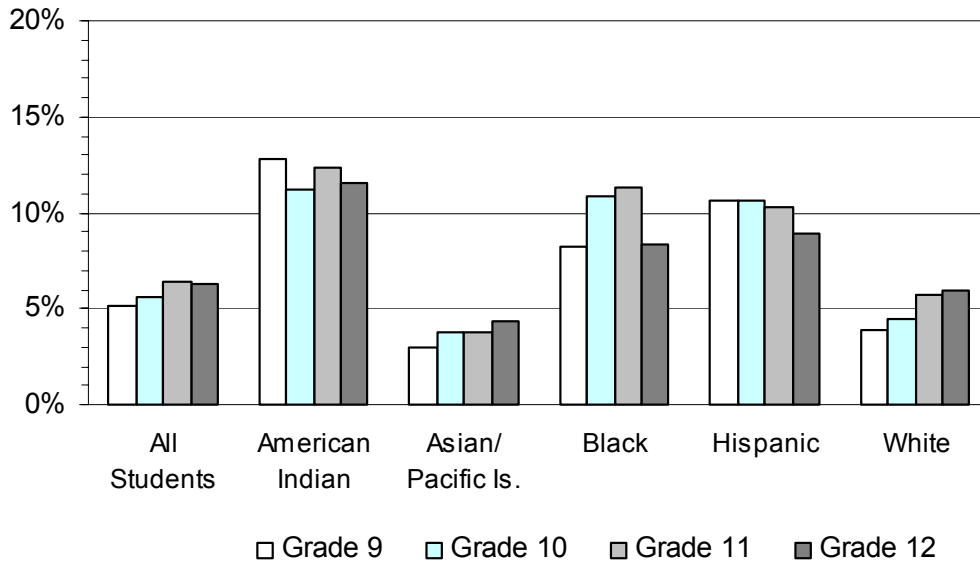
Student Group	Net enrollment*	Total dropouts	Confirmed dropouts	Location unknown	GED completers	Annual dropout rate
All students	315,514	18,365	7,819	9,105	1,441	<b>5.8%</b>
Amer. Indian	8,702	1,046	510	480	56	<b>12.0%</b>
Asian/Pacific Is.	25,016	928	322	573	33	<b>3.7%</b>
Black	16,242	1,575	498	1,001	76	<b>9.7%</b>
Hispanic	30,290	3,099	1,398	1,573	128	<b>10.2%</b>
White	234,660	11,687	5,080	5,460	1,147	<b>5.0%</b>
Unknown	604	30	11	18	1	<b>5.0%</b>
Special education	31,300	2,157	965	1,075	117	<b>6.9%</b>
Limited English	12,343	970	387	560	23	<b>7.9%</b>
Low income	81,021	5,494	2,231	2,865	398	<b>6.8%</b>
Female	153,939	8,005	3,312	4,108	585	<b>5.2%</b>
Male	161,575	10,360	4,507	4,997	856	<b>6.4%</b>

\* Does not include students who transfer to another school or those still enrolled beyond their expected year of graduation.

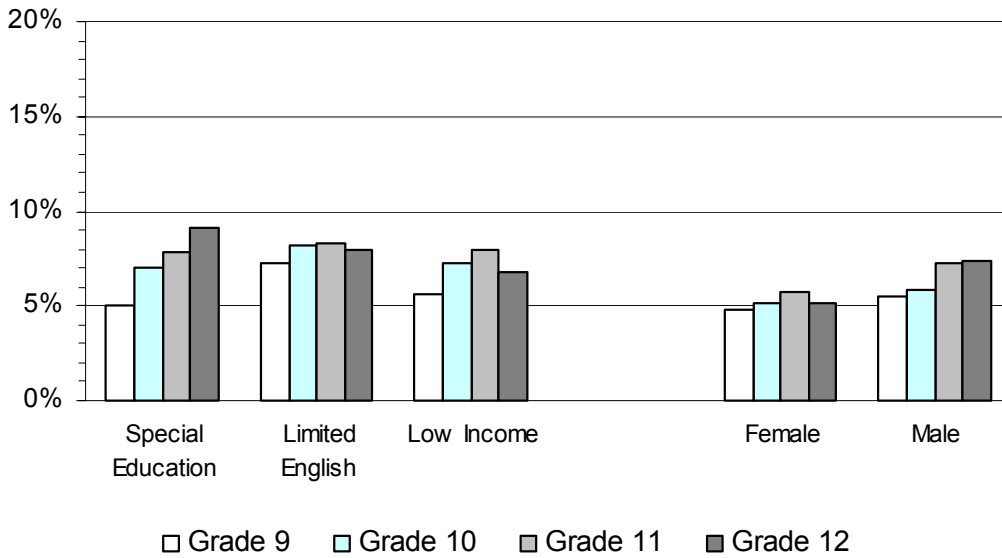
**Figure 3: Annual Dropout Rates by Gender and Race/Ethnicity, Grades 9–12 (School Year 2003–2004)****Table 4: Annual Dropout Rates by Grade for Student Groups (School Year 2003–2004)**

Student Group	Grade 9 dropout rate	Grade 10 dropout rate	Grade 11 dropout rate	Grade 12 dropout rate	Annual dropout rate, all grades
All students	5.1%	5.6%	6.4%	6.3%	5.8%
Amer. Indian	12.8%	11.2%	12.3%	11.5%	12.0%
Asian/Pacific Is.	3.0%	3.8%	3.8%	4.3%	3.7%
Black	8.2%	10.9%	11.3%	8.4%	9.7%
Hispanic	10.6%	10.6%	10.3%	8.9%	10.2%
White	3.9%	4.5%	5.7%	5.9%	5.0%
Special education	5.0%	7.0%	7.8%	9.1%	6.9%
Limited English	7.2%	8.2%	8.3%	8.0%	7.9%
Low income	5.6%	7.3%	7.9%	6.8%	6.8%
Female	4.8%	5.2%	5.7%	5.2%	5.2%
Male	5.5%	5.9%	7.2%	7.4%	6.4%

**Figure 4: Annual Dropout Rates by Grade and Race/Ethnicity (School Year 2003–2004)**



**Figure 5: Annual Dropout Rates by Grade, Program Type, and Gender (School Year 2003–2004)**



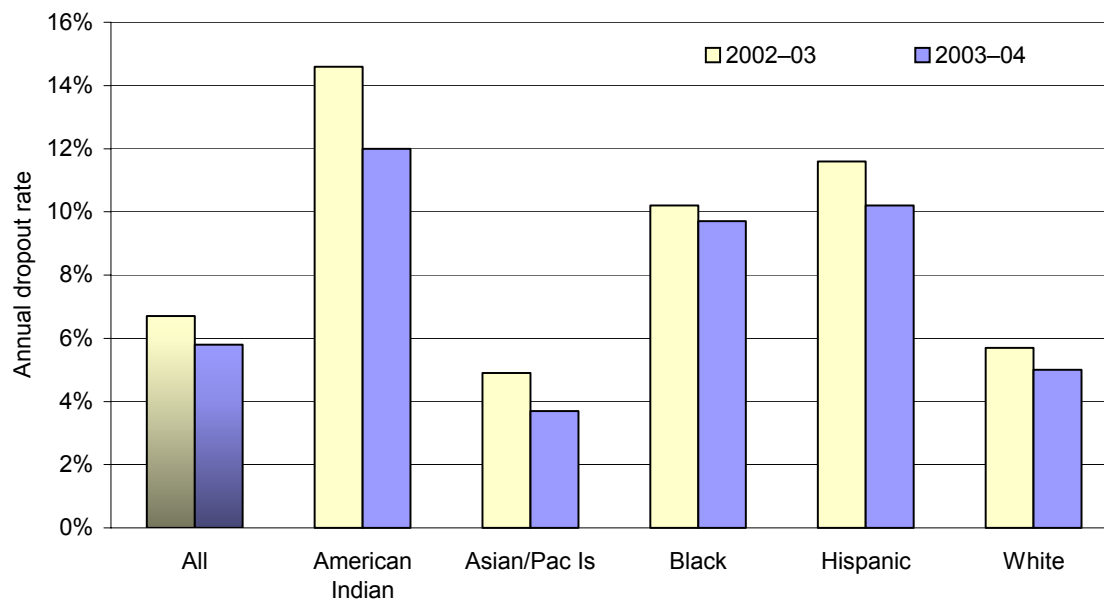
Dropout Rates Lower Than Previous Year

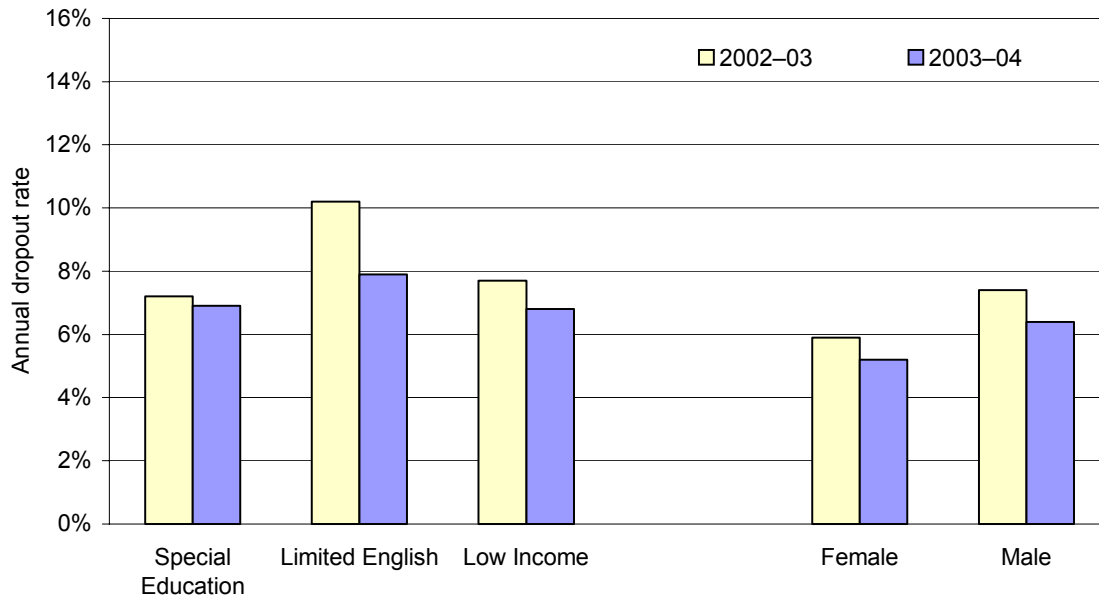
The annual dropout rates are lower than those reported for the previous school year. All student groups had lower rates (see Table 5 and Figures 5 and 6). American Indian students and English language learners had the largest reductions. The improvement of the rates can be attributed to increased efforts by educators to help students stay in school, better record keeping and tracking of students at the school and district levels, and better analysis of the data by OSPI.

**Table 5: Annual Dropout Rates for Student Groups,  
School Years 2002–2003 and 2003–2004**

<b>Student Group</b>	<b>Annual dropout rate, 2002–03</b>	<b>Annual dropout rate, 2003–04</b>	<b>Change in rate</b>
All students	6.7%	5.8%	-0.9
Amer. Indian	14.6%	12.0%	-2.6
Asian/Pacific Is.	4.9%	3.7%	-1.2
Black	10.2%	9.7%	-0.5
Hispanic	11.6%	10.2%	-1.4
White	5.7%	5.0%	-0.7
Special education	7.2%	6.9%	-0.3
Limited English	10.2%	7.9%	-2.3
Low income	7.7%	6.8%	-0.9
Female	5.9%	5.2%	-0.7
Male	7.4%	6.4%	-1.0

**Figure 6: Comparison of Annual Dropout Rates by Race/Ethnicity**



**Figure 7: Comparison of Annual Dropout Rates by Program and Gender**

### Cumulative Dropout Rates

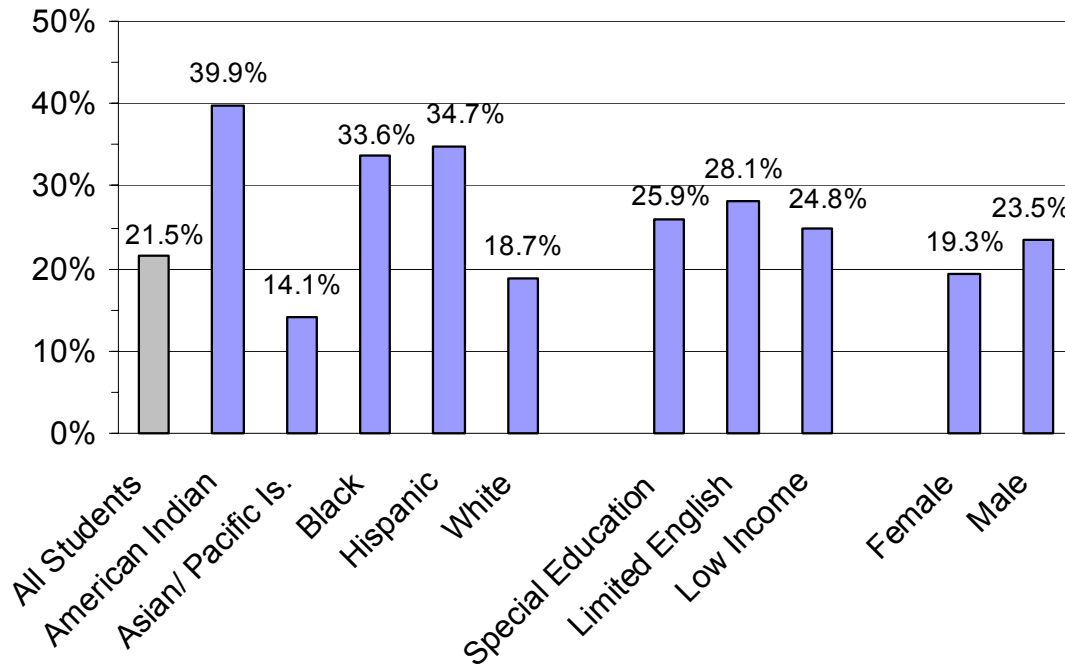
Since students drop out of school at different stages of their school experience, the combined effect of these dropouts over a four-year period can be quite substantial. The cumulative effect these dropout rates have on the cohort of students in the Class of 2004 can be calculated using the same methodology described in Chapter 1, except students who are still enrolled in school at the end of grade 12 are not included in the calculation. Based on the data provided by districts, we estimate that the cumulative **dropout rate for the Class of 2004 cohort was 21.5 percent.** (Students who transferred out are excluded from all calculations.)

- Asian/Pacific Islanders had the lowest cumulative dropout rate (14.1%) while American Indian students had the highest cumulative dropout rate (39.9%).
- Males dropped out at a higher rate (23.5%) than females (19.3%).

Figure 8 shows the cumulative dropout rates for the various groups.



**Figure 8: Cumulative Dropout Rates by Race/Ethnicity, Program, and Gender (Class of 2004)**



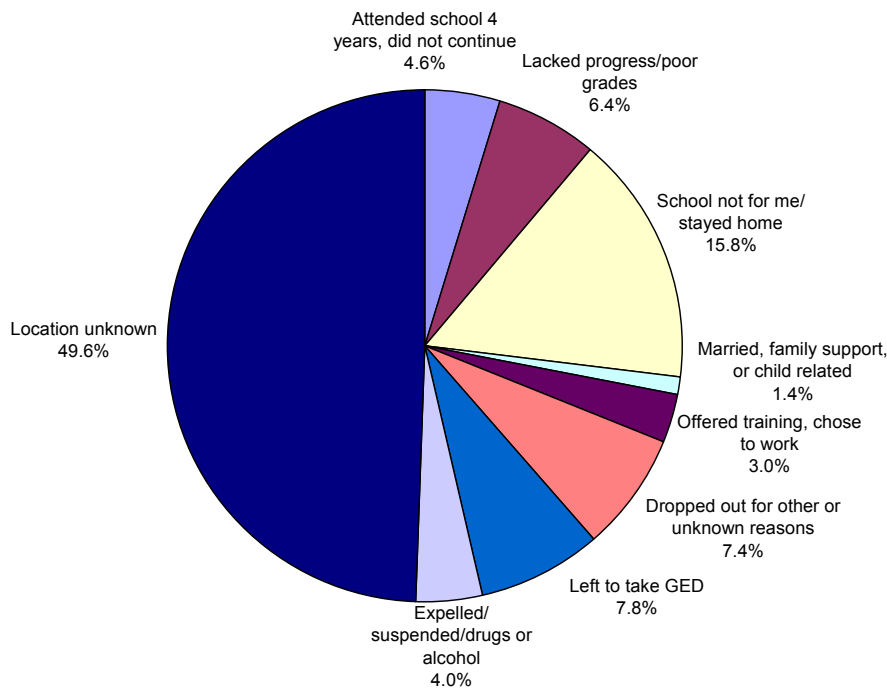
**Reasons Given for Dropping Out**

Students drop out for various reasons (see Table 6 and Figure 9). About half of all dropouts in grades 9–12 were students who had an unknown location. Of the 4,331 students who dropped out of grade 12, nearly 40 percent dropped out because they had not made or were not making sufficient academic progress in school (this includes those who dropped out even though they had attended high school for four years). Relatively few students who were considered dropouts may have actually completed their education by passing the GED exam. The dropout rate could be reduced dramatically by taking steps to (1) locate students whose whereabouts are unknown and confirm they are transfers, and (2) identify and provide extra help to students who are not on-track to have enough credits to graduate in the expected timeframe.

**Table 6: Reasons Given for Dropping Out (School Year 2003–04)**

Grade	Attended school 4 years, did not continue	Lacked progress/poor grades	School not for me/stayed home	Married, family support, or child related	Offered training, chose to work	Dropped out for other or unknown reasons	Left to take GED	Expelled/suspended/drugs or alcohol	Location unknown	Total
Grade 9	27	270	801	49	72	323	148	240	2,556	4,486
Grade 10	18	278	696	59	122	323	328	218	2,519	4,561
Grade 11	121	304	788	65	192	383	575	178	2,381	4,987
Grade 12	679	327	614	80	161	336	390	95	1,649	4,331
<b>Total</b>	<b>845</b>	<b>1,179</b>	<b>2,899</b>	<b>253</b>	<b>547</b>	<b>1,365</b>	<b>1,441</b>	<b>731</b>	<b>9,105</b>	<b>18,365</b>
<b>Percent of total</b>	<b>4.6%</b>	<b>6.4%</b>	<b>15.8%</b>	<b>1.4%</b>	<b>3.0%</b>	<b>7.4%</b>	<b>7.8%</b>	<b>4.0%</b>	<b>49.6%</b>	

**Figure 9: Reasons Why Students Left School Before Graduating, Grades 9–12 (School Year 2003–2004)**



Appendix A provides the dropout statistics for districts and schools, and Appendix B shows the dropout rates used to compute the on-time graduation rates. Appendix D provides dropout and graduation statistics for counties. (These appendixes are only available in electronic form, as noted in Chapter 1.)

## CHAPTER 3

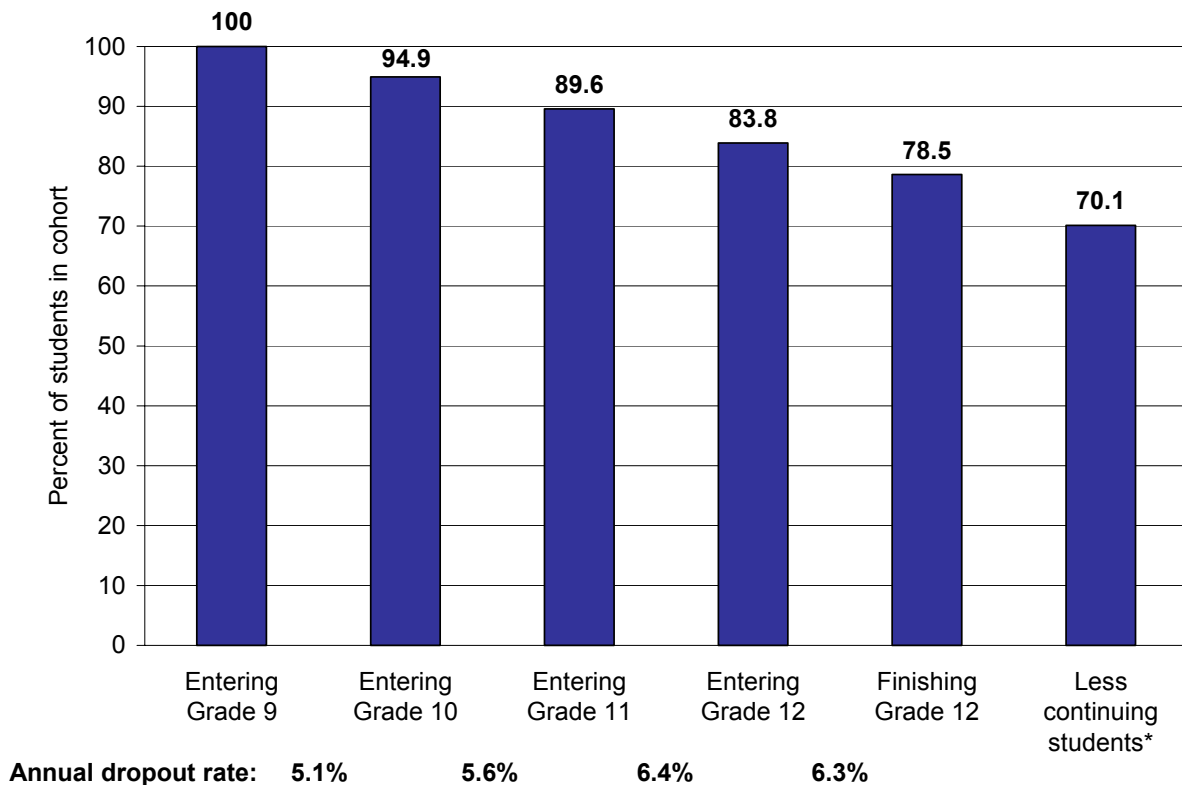
# GRADUATION STATISTICS

### On-Time Graduation Rates

The dropout rates shown in Chapter 2 are used to estimate the graduation rates for the cohort of students who were expected to graduate in 2004. This “Class of 2004” is the group of students who would have started grade 9 in the fall of 2000 and were expected to graduate “on-time” in the spring of 2004, i.e., in a 4-year period.

We estimate that **70 percent of the students in the Class of 2004 graduated by the end of the 4-year period** with a regular diploma. Figure 10 shows how dropouts in previous years gradually reduced the number of enrolled students in the Class of 2004 over time.<sup>26</sup> By the end of the 2003–04 school year, 21.5 percent of the students in the cohort had dropped out (78.5% still remained). The grade 12 students who were still enrolled at the end of the year and did not graduate reduces the on-time graduation rate even further. Figure 11 summarizes the enrollment status of these students at the end of the four-year period (i.e., by the end of summer 2004).

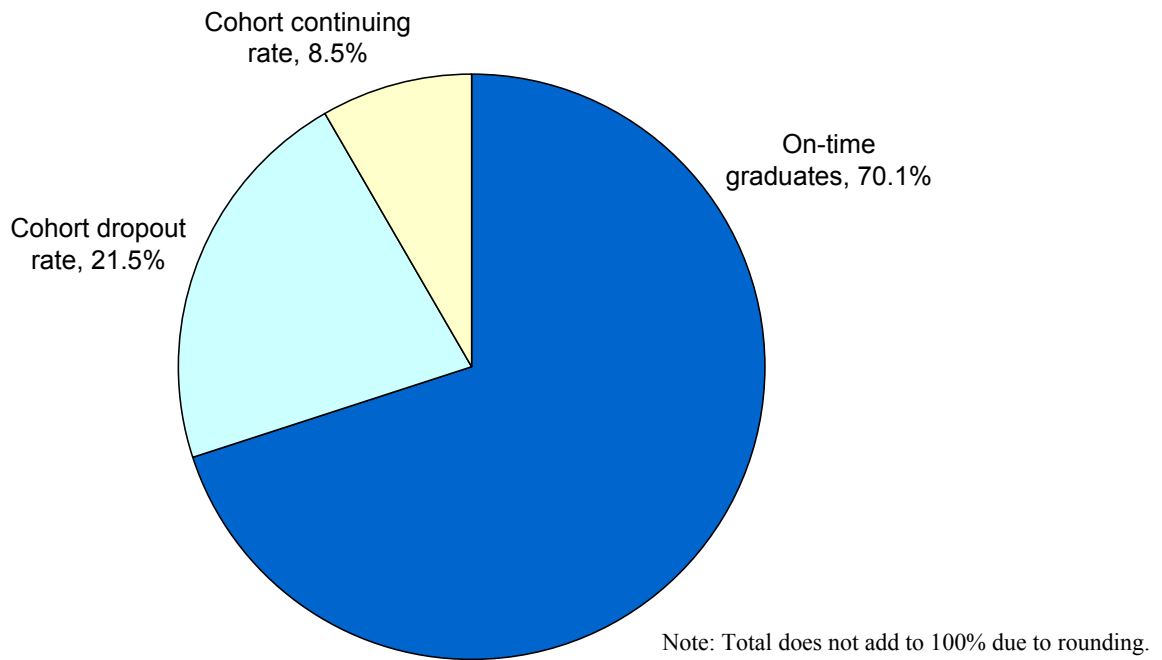
**Figure 10: Attrition in the Class of 2004**



\* A total of 10.1% of the grade 12 students were still enrolled in school at the end of the year, which represents 8.5% of the cohort.

<sup>26</sup> We assume the dropout rate that occurred in school year 2003-04 for each grade is the same that occurred for the cohort in earlier years. See Table 4 in the previous chapter for these rates.

**Figure 11: Class of 2004 Enrollment Status**



### Rates for Student Groups

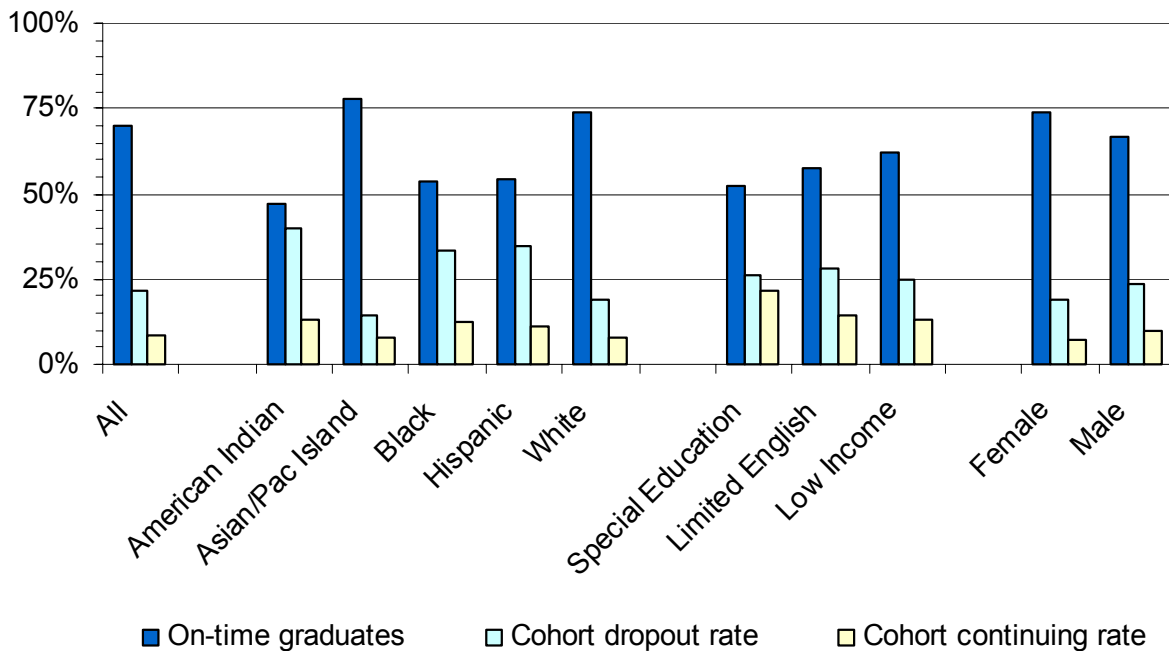
The on-time graduation rate varies significantly by racial/ethnic group and gender. The rates reflect the same type of disparity that is found on academic indicators (e.g., the “achievement gap” between the test scores of White and Asian/Pacific Islander students and those of other groups). Table 7 and Figure 12 provide detailed information on graduation, dropout, and continuing rates for the different student groups.

- Asian/Pacific Islander and White students had the highest on-time graduation rates (78.0% and 73.6% respectively).
- American Indian students had the lowest rate (47.2%). About half the Black and Hispanic students and those with disabilities graduated on time.
- Females graduated on time at a higher rate (73.6%) than males (66.6%).
- In general, the continuing rates were similar across groups. Special education students had a much higher continuing rate (21.8%), and those with limited English ability also had higher rates than the other groups. The three race/ethnic groups that had the highest dropout rates—American Indians, Blacks, and Hispanics—also had the highest continuing rates. The high dropout and continuing rates result in the low on-time graduation rates for these three groups of students.

**Table 7: Graduation Statistics by Student Group (Class of 2004)**

<b>Student Group</b>	<i>Received high school diploma</i>	<i>Received adult /IEP diploma</i>	<b>Total graduates</b>	<b>On-time graduation rate</b>	<b>Cumulative dropout rate</b>	<b>Continuing rate</b>
All students	57,701	225	57,926	<b>70.1%</b>	21.5%	8.5%
Amer. Indian	1,136	9	1,145	<b>47.2%</b>	39.9%	12.9%
Asian/Pacific Is.	4,875	15	4,890	<b>78.0%</b>	14.1%	7.8%
Black	2,342	23	2,365	<b>53.9%</b>	33.6%	12.6%
Hispanic	4,083	9	4,092	<b>54.0%</b>	34.7%	11.3%
White	45,183	169	45,352	<b>73.6%</b>	18.7%	7.7%
Special education	3,346	80	3,426	<b>52.3%</b>	25.9%	21.8%
Limited English	1,465	6	1,471	<b>57.8%</b>	28.1%	14.1%
Low income	10,483	60	10,543	<b>62.3%</b>	24.8%	12.8%
Female	30,046	93	30,139	<b>73.6%</b>	19.3%	7.1%
Male	27,655	132	27,787	<b>66.6%</b>	23.5%	9.8%

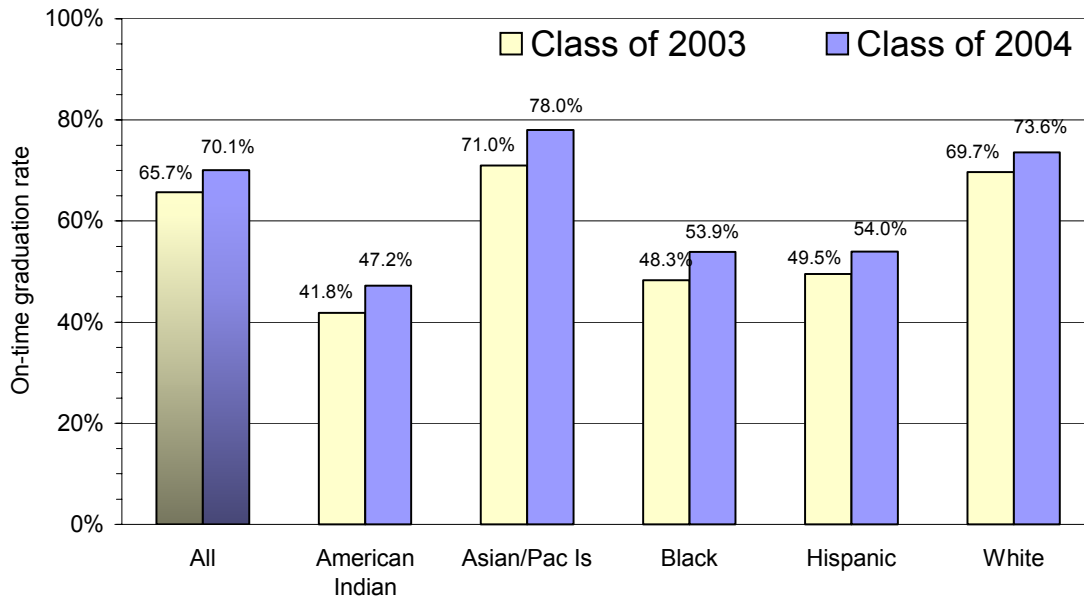
**Figure 12: Graduation, Dropout, and Continuing Rates by Student Group (Class of 2004)**



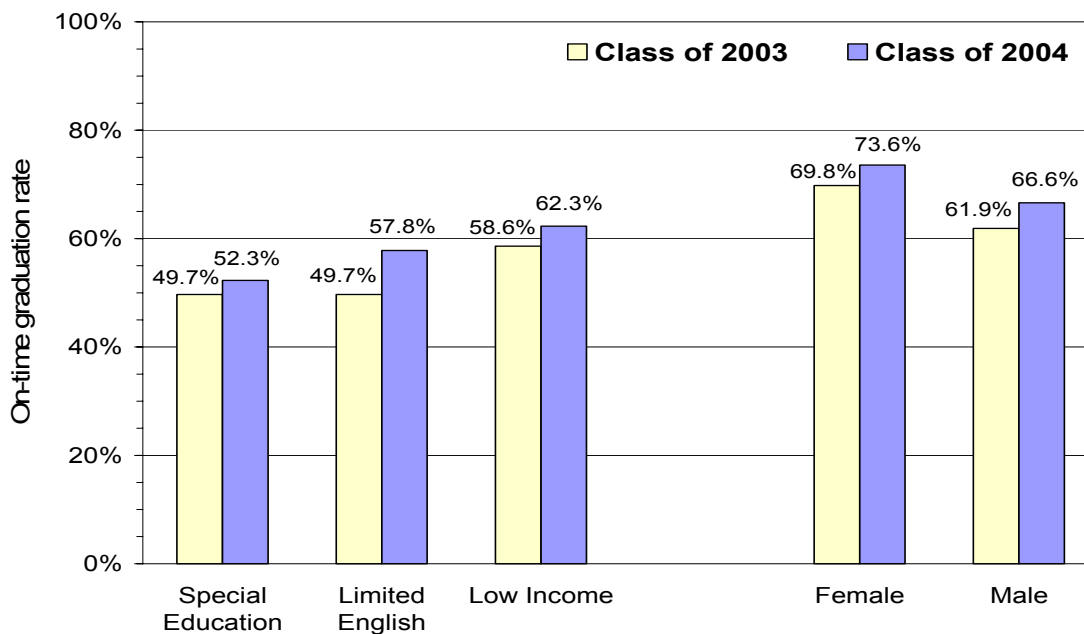
On-Time Graduation Rates Increased from Previous Year

The on-time graduation rates for the Class of 2004 are higher than those reported for the Class of 2003. All student groups had higher rates (see Figures 13 and 14). English language learners and Asian/Pacific Islander students had the largest increases. The improvement of the rates can be attributed to better record keeping and tracking of students at the school and district levels, increased efforts by educators to help students graduate, and better analysis of the data by OSPI.

**Figure 13: Comparison of On-Time Graduation Rates by Race/Ethnicity**



**Figure 14: Comparison of On-Time Graduation Rates by Student Group and Gender**



### National Efforts to Improve Accuracy of Graduation Rates

The graduation rates being reported nationwide are considered by many to be inaccurate. Independent researchers (e.g., Manhattan Institute, Urban Institute) have estimated on-time graduation rates that are far below those reported by most states. As a result, the U.S. Department of Education plans to publish an “averaged freshman graduation rate” for all states while encouraging states to work to improve their own data collection systems. This rate will use the number of on-time graduates as the numerator and the average enrollment of grades 8–10 from four years earlier as the denominator.<sup>27</sup> The National Governors Association recently announced that nearly all states had agreed to publish rates using a slightly different calculation—it will estimate the size of the cohort by using the grade 9 headcount enrollment from four years earlier as the denominator. The details of the formula it will use have not yet been determined.

The U.S. Department of Education’s method for estimating the on-time graduation rate produces results very similar to the rate reported by OSPI. Although the Department has not yet computed rates for states, OSPI used the state data that the Department would use in order to determine the on-time graduation rate its formula would produce for Washington’s Class of 2004. The Department’s formula results in an on-time graduation rate of 70.9 percent, which is nearly identical to the rate reported by OSPI (70.1%).<sup>28</sup> The Department’s formula and results using Washington data are shown in the box below.

#### **U.S. Department of Education Formula and Results for Washington’s Class of 2004**

$$\frac{\text{Total number of on-time graduates in 2004}}{\text{Average grade 8-10 enrollment, October 2000}} = \frac{57,926}{(77,160+87,322+80,453)/3} = \frac{57,926}{81,645} = 70.9\%$$

Source of enrollment data: Washington State Form P-105, October 2000.

<http://www.k12.wa.us/DataAdmin/pubdocs/GradeCounty/R1809A00.PDF>

<sup>27</sup> This method is similar to the one used by the Manhattan Institute, except that it does not adjust for demographic changes over time that can affect enrollment sizes. Such adjustments cannot be made at the school and district levels due to the lack of available data on population changes at those levels. For more information about the Manhattan Institute’s method for calculating on-time graduation rates, see their 2005 report *Public High School Graduation and College-Readiness Rates: 1991–2002* at [http://www.manhattan-institute.org/html/ewp\\_08.htm](http://www.manhattan-institute.org/html/ewp_08.htm).

<sup>28</sup> OSPI estimates the size of the cohort to be 82,657, which is 1,012 students (1.2%) larger than the federal estimation. As a result, the state’s estimation of the on-time graduation rate is slightly lower. Public school K-12 enrollment grew statewide by 1.7 percent from October 2000 to October 2003, which explains the larger cohort estimate by OSPI.

### **Extended Graduation Rates**

As noted above, many students stay in school beyond the end of the traditional four-year period. Schools and districts are required to serve students until they graduate or become age 21, and many of these students eventually graduate. In addition, some students drop out of school and later return and finish school after the rest of their cohort.

In the 2003–04 school year 3,468 students received a regular diploma after the year they were expected to graduate. These students become a part of the Class of 2004 but are considered late graduates because they had an earlier expected year of graduation. OSPI is now required to include these late graduates when calculating an “extended” graduation rates (see WAC 3-20-390 and 3-20-400), and the U.S. Department of Education has approved the use of these rates when determining if a high school made the graduation rate goals under NCLB. The use of these rates provides an incentive for a school to continue serving its students until they complete their graduation requirements and to establish dropout recovery programs that can help increase the number of students who graduate.

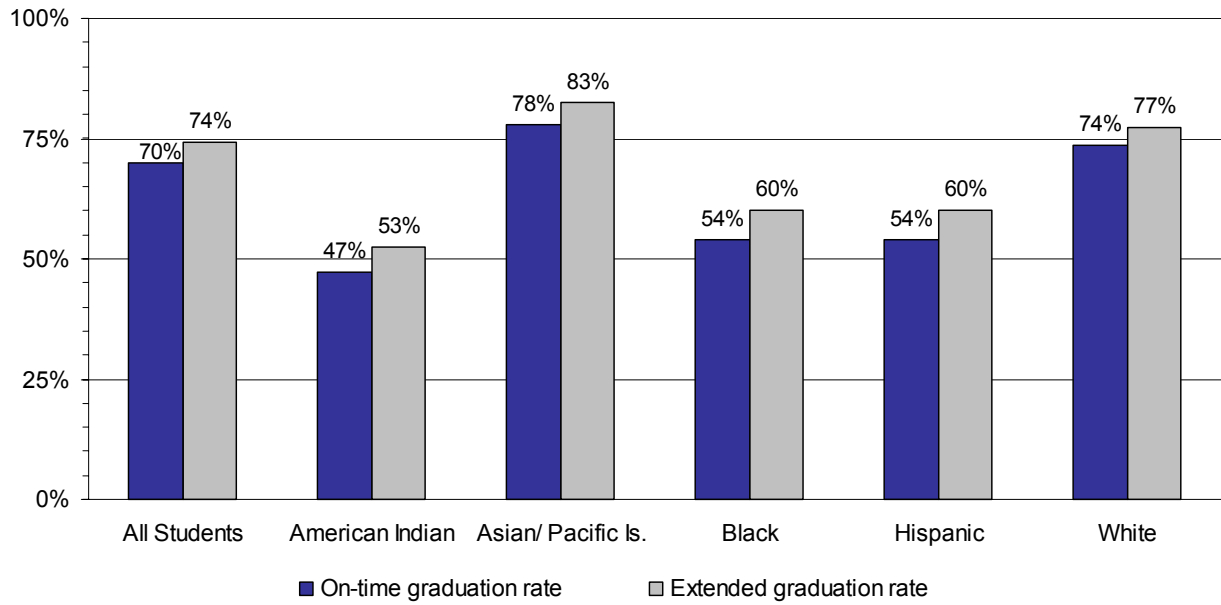
The estimated **extended graduation rate for the Class of 2004 is 74 percent**, which is four percentage points above the estimate of the on-time graduation rate. In general, the extended graduation rates are 3-6 percentage points higher than the on-time rates. The largest differences are for students with disabilities and limited English proficiency. Table 8 shows the on-time and extended graduation rates for the various student groups, along with the difference between the two rates. Figures 15 and 16 also show the rates for the groups.

**Table 8: On-Time vs. Extended Graduation Rates by Student Group  
(Class of 2004)**

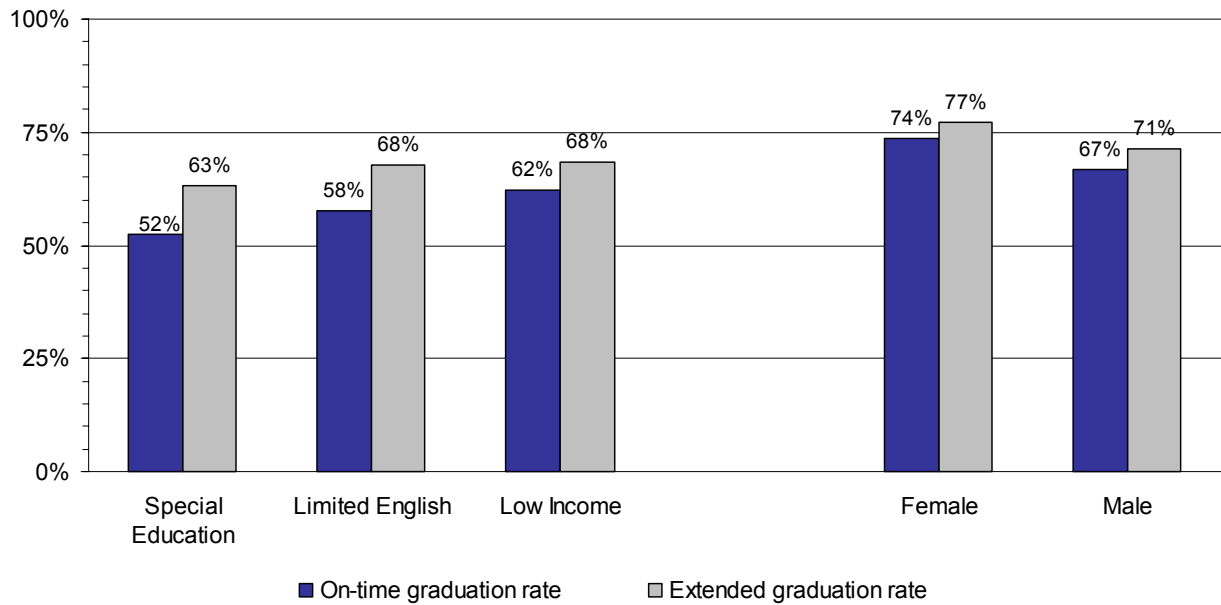
<b>Student Group</b>	<b>On-time graduation rate</b>	<b>Extended graduation rate</b>	<b>Difference in rates</b>
All students	70.1%	74.3%	4.2
Amer. Indian	47.2%	52.6%	5.4
Asian/Pacific Is.	78.0%	82.6%	4.5
Black	53.9%	60.2%	6.3
Hispanic	54.0%	60.0%	6.1
White	73.6%	77.4%	3.8
Special education	52.3%	63.3%	11.0
Limited English	57.8%	67.7%	9.9
Low income	62.3%	68.4%	6.1
Female	73.6%	77.3%	3.6
Male	66.6%	71.4%	4.8



**Figure 15: On-Time vs. Extended Graduation Rates by Race/Ethnicity**



**Figure 16: On-Time vs. Extended Graduation Rates by Program and Gender**



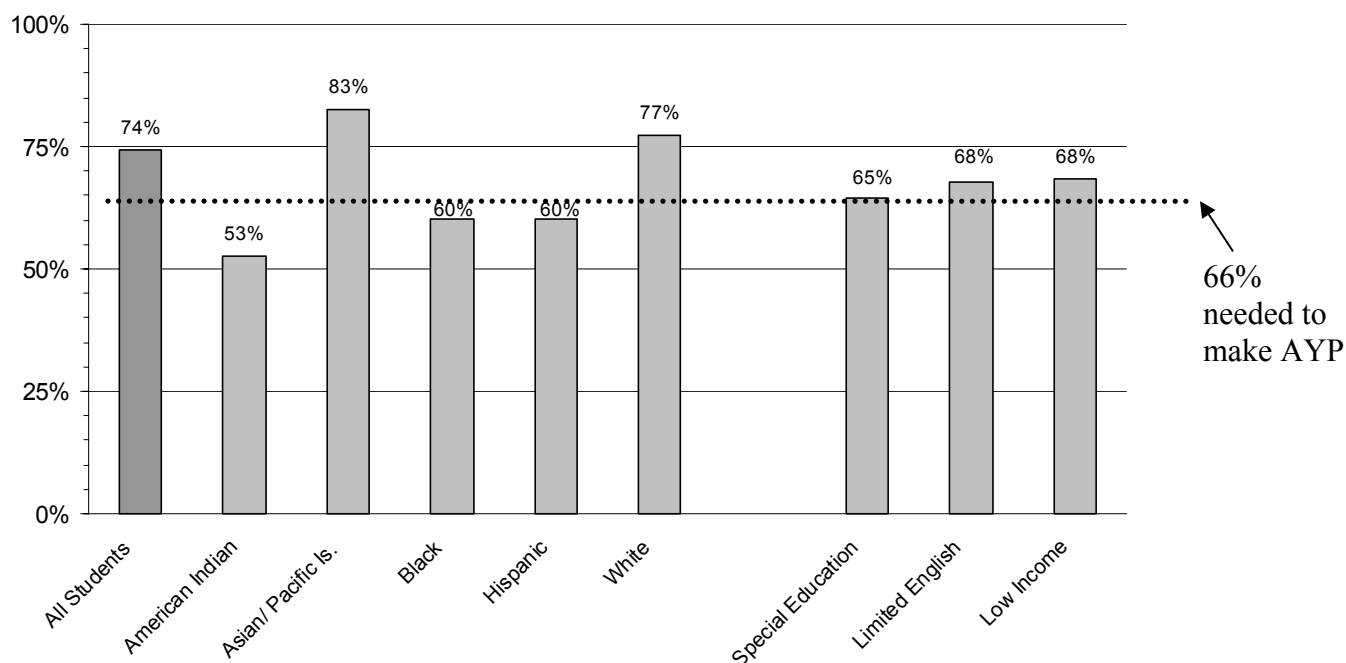
### **Adequate Yearly Progress (AYP) Results**

Beginning this year, the extended graduation rates are used for federal accountability purposes. Districts and high schools that have at least 30 students in grades 9–12 must have an extended graduation rate of at least 66 percent in order to meet the federal AYP goal. If the rate is below 66 percent, they can make AYP if the rate is at least two percentage points above the previous year.<sup>29</sup> The state’s Academic Achievement and Accountability (A+) Commission adopted these goals for districts and high schools. As noted in Chapter 1, only the “all students” group is usually used for AYP purposes. The other student group rates are used for AYP only when needed for the group to make “safe harbor.” As shown in Figure 1, the goal begins to increase for the Class of 2005, which will have results reported in 2006.

For schools that do not have the capability to have any graduates, the annual school-wide dropout rate is used for accountability purposes. For these schools, the maximum dropout rate allowed is either 7 percent or a rate less than the previous year. These schools are to be noted in the School Profile application of the OSPI Educational Data System.<sup>30</sup>

Figure 17 shows how the statewide graduation rate of each student group compares to the accountability goal. Four groups fell short of the goal, and the American Indian group missed the goal by a wide margin. However, all four groups improved by at least two percentage points from the previous year (the on-time graduation rate from the previous year is used for AYP purposes).

**Figure 17: Extended Graduation Rates Compared to the Accountability Goal**



<sup>29</sup> Since this is the first year extended graduation rates are reported, if the rate is below 66 percent, the rate is compared with the on-time rate from the previous year. For more information about the state’s federal accountability plan, see the OSPI Web site at <http://www.k12.wa.us/ESEA/default.asp>.

<sup>30</sup> EDS system is accessed at <http://eds.ospi.k12.wa.us>. These schools are noted by removing the check in the box in the Organization Information section under Grade Span. If this box is checked, OSPI assumes the school has the authority to have graduates, even if there are no graduates reported on Form P-210 or in CSRS.

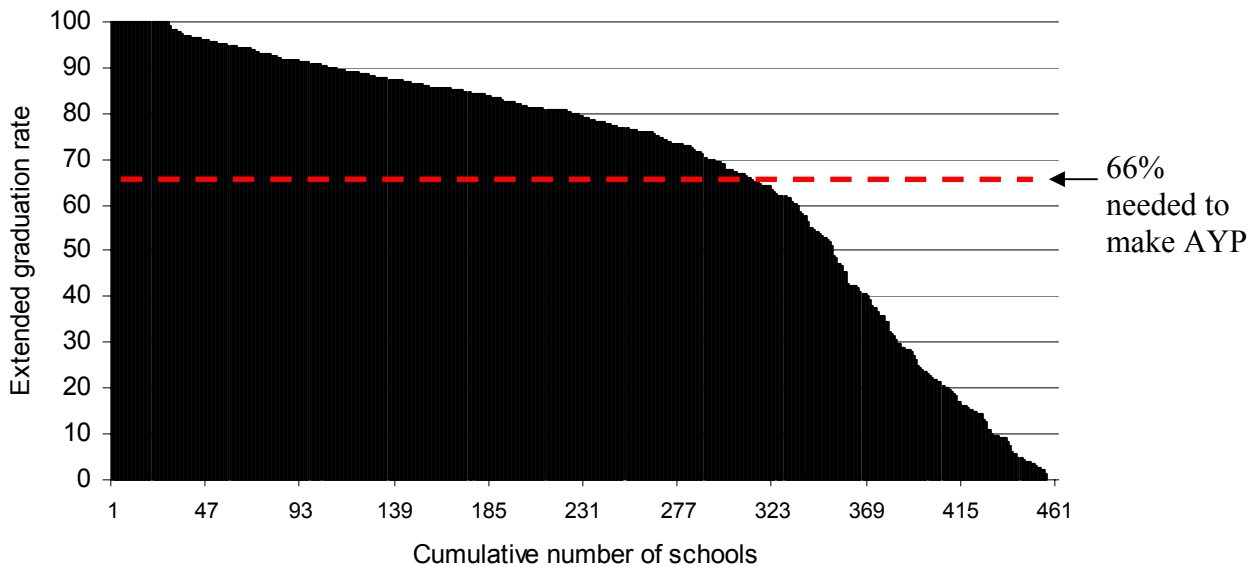
District and School Results

A total of 241 *districts* had at least 30 students in the high school grades. Of these, 201 (83%) had an extended graduation rate of at least 66 percent. The other 40 districts had a rate below 66 percent. The districts that had rates below the annual goal tended to be slightly larger than the districts that met the goal.

Of the 462 *schools* that had at least 30 students in grades 9–12, 313 (68%) had an extended graduation rate that met the 66 percent goal, while the other 149 schools had rates below the goal. Schools that did not meet the goal tended to be much smaller than those meeting the goal. The schools that had the lowest graduation rates were usually alternative schools or those that had special programs to serve students with special needs.<sup>31</sup>

Figure 18 shows all the extended graduation rates for the 462 high schools that had at least 30 students, sorted in order from highest to lowest. There were 28 schools that reached 100 percent, and most of these schools were very small (average grade 9-12 enrollment of 105 students). At the other end of the continuum were 30 schools that had rates below 10 percent. All these schools served students with special needs or were alternative schools.<sup>32</sup>

**Figure 18: Range of Extended Graduation Rates Among High Schools**



The data used to generate statewide results are shown in Tables 9 and 10 on the following page. Appendix B provides the on-time graduation rates for districts and schools, along with the dropout and continuing rates that are used to calculate these graduation rates. Appendix C provides the extended graduation rates for districts and schools. Countywide rates are provided in Appendix D. The data provided in the appendixes are only available in electronic formats (see Chapter 1 for information about accessing appendix information).

<sup>31</sup> Schools that met the 66 percent goal had an average enrollment of 797 students, while those that did not meet the goal had an average enrollment of 314 students.

<sup>32</sup> Schools with rates below the 66 percent goal may have made AYP if they improved by at least 2 percentage points from the previous year.

**Table 9: Detailed Statewide Results, School Year 2003-04**

Group	Net students served in grade*				Number of dropouts in grade**				Dropout rate in grade				Continuing***		Percent left in cohort				On-time grad rate†
	9	10	11	12	9	10	11	12	9	10	11	12	Number	Rate	Start of grade 10	Start of grade 11	Start of grade 12	End of grade 12	
All students	87620	81296	77346	69252	4486	4561	4987	4331	5.1%	5.6%	6.4%	6.3%	6995	10.1%	94.9%	89.6%	83.8%	78.5%	70.1%
Amer. Indian	2748	2282	2026	1646	352	255	250	189	12.8%	11.2%	12.3%	11.5%	313	19.0%	87.2%	77.4%	67.9%	60.1%	47.2%
Asian/Pac Is.	6747	6526	6120	5623	204	247	235	242	3.0%	3.8%	3.8%	4.3%	491	8.7%	97.0%	93.3%	89.7%	85.9%	78.0%
Black	4883	4363	3812	3184	402	475	431	267	8.2%	10.9%	11.3%	8.4%	552	17.3%	91.8%	81.8%	72.5%	66.4%	53.9%
Hispanic	9773	8073	7007	5437	1034	858	721	486	10.6%	10.6%	10.3%	8.9%	859	15.9%	89.4%	79.9%	71.7%	65.3%	54.0%
White	63286	59884	58225	53265	2484	2719	3343	3141	3.9%	4.5%	5.7%	5.9%	4772	9.0%	96.1%	91.7%	86.4%	81.3%	73.6%
Other	183	168	156	97	10	7	7	6	5.5%	4.2%	4.5%	6.2%	8	8.2%	94.5%	90.6%	86.5%	81.2%	74.0%
Special Ed	10023	8661	7274	5342	505	602	565	485	5.0%	7.0%	7.8%	9.1%	1431	26.8%	95.0%	88.4%	81.5%	74.1%	52.3%
Limited Eng.	4070	3394	2890	1989	292	278	240	160	7.2%	8.2%	8.3%	8.0%	358	18.0%	92.8%	85.2%	78.1%	71.9%	57.8%
Low Income	26867	22096	18416	13642	1509	1612	1449	924	5.6%	7.3%	7.9%	6.8%	2175	15.9%	94.4%	87.5%	80.6%	75.2%	62.3%
Female	42239	39259	37612	34829	2011	2061	2138	1795	4.8%	5.2%	5.7%	5.2%	2895	8.3%	95.2%	90.2%	85.1%	80.7%	73.6%
Male	45381	42037	39734	34423	2475	2500	2849	2536	5.5%	5.9%	7.2%	7.4%	4100	11.9%	94.5%	88.9%	82.5%	76.5%	66.6%

\* Students who transferred out are removed from this number. Students who transferred in are included in this number.

\*\* Includes students who complete without a regular HS diploma (GED diploma) and those with an "unknown" status.

\*\*\* Grade 12 students still enrolled at the end of the school year. Does not include continuing students with an expected year of graduation prior to 2004.

† Accounts for grade 12 students who were still enrolled at the end of the school year.

**Table 10: Data Used to Compute Statewide Extended Graduation Rates for the Class of 2004**

<b>Group</b>	Estimated <i>on-time</i> graduation rate	Actual number of on-time graduates	Estimated size of cohort*	Actual number of late graduates	Total graduates	Estimated <i>extended</i> graduation rate
All students	70.1%	57,926	82,657	3,468	61,394	74.3%
Amer. Indian	47.2%	1,145	2,424	130	1,275	52.6%
Asian/Pac Is.	78.0%	4,890	6,267	285	5,175	82.6%
Black	53.9%	2,365	4,390	278	2,643	60.2%
Hispanic	54.0%	4,092	7,584	462	4,554	60.0%
White	73.6%	45,352	61,616	2,311	47,663	77.4%
Other	74.0%	82	111	2	84	75.8%
Special Ed	52.3%	3,426	6,555	725	4,151	63.3%
Limited Eng.	57.8%	1,471	2,545	251	1,722	67.7%
Low Income	62.3%	10,543	16,923	1,031	11,574	68.4%
Female	73.6%	30,139	40,922	1,485	31,624	77.3%
Male	66.6%	27,787	41,701	1,983	29,770	71.4%

\* Estimated number of students in the cohort of students expected to graduate in spring 2004. This figure is calculated by dividing the number of on-time graduates by the estimated on-time graduation rate. The number shown reflects calculations using more than one decimal point in the on-time graduation rate.